

## **AGENDA**

# Ordinary Council Meeting Tuesday, 21 December 2021

Date: Tuesday, 21 December 2021

Time: 2:00pm

**Location: Council Chamber** 

110 Massingham Street Kellerberrin WA 6410

## Shire of Kellerberrin

# Ordinary Council Meeting 21st December 2021

## **NOTICE OF MEETING**

**Dear Elected Member** 

The next Ordinary Council Meeting of the Shire of Kellerberrin will be held on Tuesday, 21st December 2021 in the Council Chamber, 110 Massingham Street, Kellerberrin WA 6410 commencing at 2:00pm.

Raymond Griffiths

Chief Executive Officer

Tuesday, 14th December 2021

## Shire of Kellerberrin

## **Disclaimer**

No responsibility whatsoever is implied or accepted by the Shire of Kellerberrin for any action, omission or statement or intimation occurring during Council or committee meetings.

The Shire of Kellerberrin disclaims any liability for any loss whatsoever and however caused arising out of reliance by any person or legal entity on any such act, omission or statement or intimation occurring during Council or committee meetings.

Any person or legal entity who acts or fails to act in reliance upon any statement, act or omission made in a Council or committee meeting does so at that person's or legal entity's own risk.

In particular and without derogating in any way from the broad disclaimer above, in any discussion regarding any planning application or application for a licence, any statement or intimation of approval made by any member or officer of the Shire of Kellerberrin during the course of any meeting is not intended to be and is not taken a notice of approval from the Shire of Kellerberrin.

The Shire of Kellerberrin warns that anyone who has any application lodged with the Shire of Kellerberrin must obtain and should only rely on **WRITTEN CONFIRMATION** of the outcome of the application, and any conditions attaching to the decision made by the Shire of Kellerberrin in respect of the application.

Signed	Chief Executive Officer

## DECLARATION OF FINANCIAL INTEREST, PROXIMITY INTEREST AND/OR INTEREST AFFECTING IMPARTIALITY

Chief Executive Officer, Shire of Kellerberrin

In accordance with Section 5.60-5.65 of the *Local Government Act* and Regulation 34(B) and 34(C) of the *Local Government (Administration) Regulations*, I advise you that I declare a (☑ appropriate box):

## ☐ financial interest (Section 5.60A)

A person has a financial interest in a matter if it is reasonable to expect that the matter will, if dealt with by the local government, or an employee or committee of the local government or member of the council of the local government, in a particular way, result in a financial gain, loss, benefit or detriment for the person.

## proximity interest (Section 5.60B)

A person has a proximity interest in a matter if the matter concerns a proposed —

- (a) change to a planning scheme affecting land that adjoins the person's land;
- (b) change to the zoning or use of land that adjoins the person's land; or
- (c) development (as defined in section 5.63(5)) of land that adjoins the person's land.
- interest affecting impartiality/closely associated persons (Regulation 24C). I disclose that I have an association with the applicant. As a consequence, there may be a perception that my impartiality on the matter may be affected. I declare that I will consider this matter on its merits and vote accordingly.

An interest that would give rise to a reasonable belief that the impartiality of the person having the interest would be adversely affected but does not include a financial or proximity interest as referred to in section 5.60.

in th	e following Council / Committee Meetings to be held on	
in Ite	em number/s	
the <i>t</i>	nature of the interest being	
0	Further, that I wish to remain in the Chamber to participate in proceedings. As such, I the extent of my interest as being:	declare
Your	rs faithfully	
(Cou	uncillor's signature)	
0	and the state of t	

Councillor's Name

The Local Government Act provides that it is the member's obligation to declare the Nature of an interest if they believe that they have a financial interest, proximity interest, closely associated persons or an interest affecting impartiality in a matter being discussed by Council.

The Act provides that the Nature of the interest may be declared in writing to the Chief Executive Officer prior to the meeting or declared prior to discussion of the Agenda Item at the meeting. The Act further provides that the Extent of the interest needs to be declared if the member seeks to remain in the Chamber during the discussion, debate or voting on the item.

A Councillor declaring a financial or proximity interest must leave the meeting prior to the matter being discussed or voted on (including the question as to whether they are permitted to remain in the Chamber). Councillors remaining in the Chamber may resolve to allow the member to return to the meeting to participate in the proceedings.

The decision of whether to disclose a financial interest is yours and yours alone. Nobody can disclose for you and you can not be forced to make a disclosure.

## **Order Of Business**

1	Declaration of Opening		
2	Annou	ncement by Presiding Person Without Discussion	7
	2.1	President Report - November 2021	7
3	Recor	d of Attendance / Apologies / Leave of Absence	8
4		ration of Interest	
5	Public	Question Time	8
	5.1	Response to Previous Public Questions taken on Notice	8
	5.2	Public Question Time	
i	Confir	mation of Previous Meetings Minutes	8
	Nil		
•	Prese	ntations	8
	7.1	Petitions	8
	7.2	Presentations	8
	7.3	Deputations	8
3	Repor	ts of Committees	8
	Nil		
)	Corpo	rate Services Reports	9
	9.1	Standing Orders	9
	9.2	Community Requests and discussion items	10
	9.3	Status Report of Action Sheet	20
	9.4	Common Seal Register and Reporting	28
	9.5	Waste Management - WEROC	30
	9.6	Council Policy Manual Review	33
	9.7	Local Government Reform - Act & Regulation Review	35
	9.8	Risk Review	41
	9.9	Annual Report/Annual Financial Report Audit Results for the Year Ending 30 June 2021	43
	9.10	Direct Debit List and Visa Card Transactions - November 2021	48
	9.11	Cheque List November 2021	52
	9.12	Financial Activity Statement - November 2021	56
	9.13	Building Reports November 2021	59
0	Develo	opment Services Reports	61
	Nil		
1	Works	& Services Reports	61
	Nil	·	
2	Electe	d Members Motions of Which Previous Notice has been Given	61
	Nil		
3	New B	usiness of an Urgent Nature Introduced by Decision of Meeting	61

14	I4 Confidential Matters		62
	14.1	Shire of Kellerberrin/Australia Day Awards Nomination	62
	14.2	Write Off Legal Fees - 1468 Shackleton Road Kellerberrin	62
15	Closure of Meeting		63

## 1 DECLARATION OF OPENING

## 2 ANNOUNCEMENT BY PRESIDING PERSON WITHOUT DISCUSSION

## 2.1 PRESIDENT REPORT - NOVEMBER 2021

File Ref: ADM

Author: Scott O'Neill, President
Authoriser: Scott O'Neill, President

Attachments: Nil

With harvest nearing completion it is pleasing that the yield that most growers have been getting are mostly better than expected.

The work on James St is progressing and I had a look at the Baandee North Rd the other day and the outside crew have down a magnificent job in its construction.

I would like to thank all our shire staff and fellow councillors for their contribution this year, it has certainly been a testing and trying 12 months.

I wish everybody a Merry Christmas and a Happy New Year. I hope you all travel safe and enjoy your break and will see you all back in January.

Kind Regards

Scott O'Neill

Shire President

## STAFF RECOMMENDATION

That Council receive and note the Shire Presidents Reports for November 2021.

Item 2.1 Page 7

## 3 RECORD OF ATTENDANCE / APOLOGIES / LEAVE OF ABSENCE

## 4 DECLARATION OF INTEREST

Note: Under Section 5.60 - 5.62 of the Local Government Act 1995, care should be exercised by all Councillors to ensure that a "financial interest" is declared and that they refrain from voting on any matters which are considered may come within the ambit of the Act.

A Member declaring a financial interest must leave the meeting prior to the matter being discussed or voted on (unless the members entitled to vote resolved to allow the member to be present). The member is not to take part whatsoever in the proceedings if allowed to stay.

## 5 PUBLIC QUESTION TIME

Council conducts open Council meetings. Members of the public are asked that if they wish to address the Council that they state their name and put the question as precisely as possible. A maximum of 15 minutes is allocated for public question time. The length of time an individual can speak will be determined at the President's discretion.

- 5.1 Response to Previous Public Questions taken on Notice
- 5.2 Public Question Time
- 6 CONFIRMATION OF PREVIOUS MEETINGS MINUTES

Nil

- 7 PRESENTATIONS
- 7.1 Petitions
- 7.2 Presentations
- 7.3 Deputations
- 8 REPORTS OF COMMITTEES

Nil

## 9 CORPORATE SERVICES REPORTS

## 9.1 STANDING ORDERS

File Ref: ADM

Author: Codi Brindley-Mullen, Manager of Governance

Authoriser: Raymond Griffiths, Chief Executive Officer

Attachments: Nil

## STAFF RECOMMENDATION

That Council suspend Standing Order numbers 8.9 – Speaking Twice & 8.10 – Duration of Speeches for the duration of the meeting to allow for greater debate on items in the agenda.

#### 9.2 COMMUNITY REQUESTS AND DISCUSSION ITEMS

File Ref: Various

Author: Codi Brindley-Mullen, Personal Assistant

Authoriser: Raymond Griffiths, Chief Executive Officer

Attachments: Nil

#### **BACKGROUND**

Council during the Performance Appraisal process for the Chief Executive Officer requested time during the meeting to bring forward ideas, thoughts and points raised by the community.

## November 2021 Council Meeting

## MIN 182/21 MOTION - Moved Cr. Steber Seconded Cr. Gardiner *That Council;*

- Review the footpaths around Cornell Close.
- Draft a town site Revegetation Policy and review the Townscape, Road Verge and Public Open Space Management Plan.
- Repaint parking lines outside the Kellerberrin IGA.

**CARRIED 7/0** 

## October 2021 Council Meeting

MIN 170/21 MOTION - Moved Cr. Steber Seconded Cr. Forsyth

#### That Council:

- Notes the Ag Society concerns for the perceived limited disability access to the oval.
- Research the opportunity to have the PA system connected to the new Exhibition Hall.
- Research opportunities to rectify the damaged portions of the surface in the Exhibition Hall as a fix until a new surface is completed.
- Research opportunities for additional ventilation/cooling of the Exhibition Hall through:
  - Whirly Birds
  - Quoting Evaporative Air Conditioner
- The Roadworks Advisory Committee investigate overhanging trees on Goldfields Road ("S" Bend short of Doodlakine-Kununoppin Road) as currently no room for two road trains to pass each other without possible damage.
- Refer David Lamplugh's request to thank Bush Fire Members for their service to the Bushfire Advisory Committee Meeting.
- Complete the outstanding tasks on Bencubbin Road;
  - Overhanging trees through Banksia Flats
  - Road joins from new to old bitumen
- Commission a survey on Child Care Service requirement within the area to update REED as per their response letter to Council.

**CARRIED 7/0** 

## September 2021 Council Meeting

## MIN 155/21 MOTION - Moved Cr. Leake Seconded Cr. Ryan *That Council:*

- 1. Approve the Pony Club request for support to construct a fence along Price Street at Recreation facility, with Council's contribution being \$2,590 worth of fencing materials.
- 2. Endorse the sponsorship allocation of \$1,000 and waiver of hire fees for the community bus to Robert McCaffrey's art exhibition through the Arts & Culture Committee proceeds of Matt Hale Comedy night.
- 3. Provide a load of white sand to the Scott Park Playground.

#### STAFF COMMENT

## November MIN 182/21

- MWS has reviewed the paths and they are cracked and damaged by tree roots and age. The
  paths realisticly needs to be removed, though ideally this would be done at the time of
  reconstructing the road.
- 2. -
- 3. Paint has been ordered for Parking Bay Lines

#### October MIN 170/21

- 1. Council has issued a letter to the Ag Society explaining the disable parking points, access and issues with the current building for a ramp at the front of the facility.
- 2. Council has sort clarification if the Australia Day funding can be utilised to assist with this, however we have been advised it can't. Council need to seek quotes to provide this facility.
- 3. Council's builder is speaking with current contractors in this space to see what can be completed to make sure the facility is useable and safe.
- 4. Council's Builder is current seeking quotes for the provision of Whirly birds and Air con.
- 5. This item will be presented to the next Roadworks Advisory Committee meeting.
- 6. This item will be presented to the next Bush Fire Advisory Committee meeting.
- 7. Council has completed works on the Bencubbin Rd to rectify the road joins and the tree pruning has been planned to be completed after harvest.
- 8. A survey has been created and issued out to the wider community for comment and feedback. The survey closes 19<sup>th</sup> November 2021.

## September MIN 155/21

- 1. Pony Club advised of successful application and they are commencing works.
- 2. Mr McCaffrey advised and payment made.
- 3. Load of white sand provided to Restdown Playground.

## **TEN YEAR FINANCIAL PLAN**

This does not directly affect the long term financial plan.

#### FINANCIAL IMPLICATIONS

Financial implications will be applicable depending on requests and decision of council.

#### STATUTORY IMPLICATIONS

Local Government Act 1995 (as amended)

#### Section 2.7. The role of the council

- (1) The council
  - (a) governs the local government's affairs; and
  - (b) is responsible for the performance of the local government's functions.
- (2) Without limiting subsection (1), the council is to
  - (a) oversee the allocation of the local government's finances and resources; and
  - (b) determine the local government's policies.

[Section 2.7 amended: No. 17 of 2009 s. 4.]

## Section 2.8. The role of the mayor or president

- (1) The mayor or president
  - (a) presides at meetings in accordance with this Act; and
  - (b) provides leadership and guidance to the community in the district; and
  - (c) carries out civic and ceremonial duties on behalf of the local government; and
  - (d) speaks on behalf of the local government; and
  - (e) performs such other functions as are given to the mayor or president by this Act or any other written law; and
  - (f) liaises with the CEO on the local government's affairs and the performance of its functions
- (2) Section 2.10 applies to a councillor who is also the mayor or president and extends to a mayor or president who is not a councillor.

## Section 2.9. The role of the deputy mayor or deputy president

The deputy mayor or deputy president performs the functions of the mayor or president when authorised to do so under section 5.34.

## Section 2.10. The role of councillors

A councillor —

- (a) represents the interests of electors, ratepayers and residents of the district; and
- (b) provides leadership and guidance to the community in the district; and
- (c) facilitates communication between the community and the council; and
- (d) participates in the local government's decision-making processes at council and committee meetings; and
- (e) performs such other functions as are given to a councillor by this Act or any other written law.

## 5.60. When person has an interest

For the purposes of this Subdivision, a relevant person has an interest in a matter if either —

- (a) the relevant person; or
- (b) a person with whom the relevant person is closely associated,

#### has —

- (c) a direct or indirect financial interest in the matter; or
- (d) a proximity interest in the matter.

[Section 5.60 inserted: No. 64 of 1998 s. 30.]

## 5.60A. Financial interest

For the purposes of this Subdivision, a person has a financial interest in a matter if it is reasonable to expect that the matter will, if dealt with by the local government, or an employee or committee of the local government or member of the council of the local government, in a particular way, result in a financial gain, loss, benefit or detriment for the person.

[Section 5.60A inserted: No. 64 of 1998 s. 30; amended: No. 49 of 2004 s. 50.]

## 5.60B. Proximity interest

- (1) For the purposes of this Subdivision, a person has a proximity interest in a matter if the matter concerns
  - (a) a proposed change to a planning scheme affecting land that adjoins the person's land; or
  - (b) a proposed change to the zoning or use of land that adjoins the person's land; or
  - (c) a proposed development (as defined in section 5.63(5)) of land that adjoins the person's land.
- (2) In this section, land (the **proposal land**) adjoins a person's land if
  - (a) the proposal land, not being a thoroughfare, has a common boundary with the person's land; or
  - (b) the proposal land, or any part of it, is directly across a thoroughfare from, the person's land; or
  - (c) the proposal land is that part of a thoroughfare that has a common boundary with the person's land.
- (3) In this section a reference to a person's land is a reference to any land owned by the person or in which the person has any estate or interest.

[Section 5.60B inserted: No. 64 of 1998 s. 30.]

## 5.61.Indirect financial interests

A reference in this Subdivision to an indirect financial interest of a person in a matter includes a reference to a financial relationship between that person and another person who requires a local government decision in relation to the matter.

## 5.62. Closely associated persons

- (1) For the purposes of this Subdivision a person is to be treated as being closely associated with a relevant person if
  - (a) the person is in partnership with the relevant person; or

- (b) the person is an employer of the relevant person; or
- (c) the person is a beneficiary under a trust, or an object of a discretionary trust, of which the relevant person is a trustee; or
- (ca) the person belongs to a class of persons that is prescribed; or
- (d) the person is a body corporate
  - (i) of which the relevant person is a director, secretary or executive officer; or
  - (ii) in which the relevant person holds shares having a total value exceeding
    - (I) the prescribed amount; or
    - (II) the prescribed percentage of the total value of the issued share capital of the company,

whichever is less;

or

- (e) the person is the spouse, de facto partner or child of the relevant person and is living with the relevant person; or
- (ea) the relevant person is a council member and the person
  - (i) gave an electoral gift to the relevant person in relation to the election at which the relevant person was last elected; or
  - (ii) has given an electoral gift to the relevant person since the relevant person was last elected;

or

- (eb) the relevant person is a council member and the person has given a gift to which this paragraph applies to the relevant person since the relevant person was last elected; or
- (ec) the relevant person is a CEO and the person has given a gift to which this paragraph applies to the relevant person since the relevant person was last employed (or appointed to act) in the position of CEO; or
  - (f) the person has a relationship specified in any of paragraphs (a) to (d) in respect of the relevant person's spouse or de facto partner if the spouse or de facto partner is living with the relevant person.
- (1A) Subsection (1)(eb) and (ec) apply to a gift if
  - (a) either
    - (i) the amount of the gift exceeds the amount prescribed for the purposes of this subsection; or
    - (ii) the gift is 1 of 2 or more gifts made by 1 person to the relevant person at any time during a year and the sum of the amounts of those 2 or more gifts exceeds the amount prescribed for the purposes of this subsection;

and

- (b) the gift is not an excluded gift under subsection (1B).
- (1B) A gift is an excluded gift
  - (a) if
    - (i) the gift is a ticket to, or otherwise relates to the relevant person's attendance at, an event as defined in section 5.90A(1); and
    - (ii) the local government approves, in accordance with the local government's policy under section 5.90A, the relevant person's attendance at the event;

٥r

(b) if the gift is in a class of gifts prescribed for the purposes of this subsection.

#### 5.63. Some interests need not be disclosed

- (1) Sections 5.65, 5.70 and 5.71 do not apply to a relevant person who has any of the following interests in a matter —
  - (a) an interest common to a significant number of electors or ratepayers; or
  - (b) an interest in the imposition of any rate, charge or fee by the local government; or
  - (c) an interest relating to
    - (i) a fee, reimbursement of an expense or an allowance to which section 5.98, 5.98A, 5.99, 5.99A, 5.100 or 5.101(2) refers; or
    - (ii) a gift permitted by section 5.100A; or
    - (iii) reimbursement of an expense that is the subject of regulations made under section 5.101A;

or

- (d) an interest relating to the pay, terms or conditions of an employee unless
  - (i) the relevant person is the employee; or
  - (ii) either the relevant person's spouse, de facto partner or child is the employee if the spouse, de facto partner or child is living with the relevant person;

or

- [(e) deleted]
  - (f) an interest arising only because the relevant person is, or intends to become, a member or office bearer of a body with non-profit making objects; or
- (g) an interest arising only because the relevant person is, or intends to become, a member, office bearer, officer or employee of a department of the Public Service of the State or Commonwealth or a body established under this Act or any other written law; or
- (h) a prescribed interest.
- (2) If a relevant person has a financial interest because the valuation of land in which the person has an interest may be affected by
  - (a) any proposed change to a planning scheme for any area in the district; or
  - (b) any proposed change to the zoning or use of land in the district; or
  - (c) the proposed development of land in the district,

then, subject to subsection (3) and (4), the person is not to be treated as having an interest in a matter for the purposes of sections 5.65, 5.70 and 5.71.

- (3) If a relevant person has a financial interest because the valuation of land in which the person has an interest may be affected by
  - (a) any proposed change to a planning scheme for that land or any land adjacent to that land; or
  - (b) any proposed change to the zoning or use of that land or any land adjacent to that land; or
  - (c) the proposed development of that land or any land adjacent to that land,

then nothing in this section prevents sections 5.65, 5.70 and 5.71 from applying to the relevant person.

- (4) If a relevant person has a financial interest because any land in which the person has any interest other than an interest relating to the valuation of that land or any land adjacent to that land may be affected by
  - (a) any proposed change to a planning scheme for any area in the district; or
  - (b) any proposed change to the zoning or use of land in the district; or
  - (c) the proposed development of land in the district,

then nothing in this section prevents sections 5.65, 5.70 and 5.71 from applying to the relevant person.

(5) A reference in subsection (2), (3) or (4) to the development of land is a reference to the development, maintenance or management of the land or of services or facilities on the land.

[Section 5.63 amended: No. 1 of 1998 s. 15; No. 64 of 1998 s. 32; No. 28 of 2003 s. 111; No. 49 of 2004 s. 52; No. 17 of 2009 s. 27; No. 26 of 2016 s. 12.]

## **5.64.** Deleted by No. 28 of 2003 s. 112.]

5.65. Members' interests in matters to be discussed at meetings to be disclosed

- (1) A member who has an interest in any matter to be discussed at a council or committee meeting that will be attended by the member must disclose the nature of the interest
  - (a) in a written notice given to the CEO before the meeting; or
  - (b) at the meeting immediately before the matter is discussed.

Penalty: \$10 000 or imprisonment for 2 years.

- (2) It is a defence to a prosecution under this section if the member proves that he or she did not know
  - (a) that he or she had an interest in the matter; or
  - (b) that the matter in which he or she had an interest would be discussed at the meeting.
- (3) This section does not apply to a person who is a member of a committee referred to in section 5.9(2)(f).

## 5.66. Meeting to be informed of disclosures

If a member has disclosed an interest in a written notice given to the CEO before a meeting then —

- (a) before the meeting the CEO is to cause the notice to be given to the person who is to preside at the meeting; and
- (b) at the meeting the person presiding is to bring the notice and its contents to the attention of the persons present immediately before the matters to which the disclosure relates are discussed.

[Section 5.66 amended by No. 1 of 1998 s. 16; No. 64 of 1998 s. 33.]

## 5.67. Disclosing members not to participate in meetings

A member who makes a disclosure under section 5.65 must not —

- (a) preside at the part of the meeting relating to the matter; or
- (b) participate in, or be present during, any discussion or decision making procedure relating to the matter,

unless, and to the extent that, the disclosing member is allowed to do so under section 5.68 or 5.69.

Penalty: \$10 000 or imprisonment for 2 years.

- 5.68. Councils and committees may allow members disclosing interests to participate etc. in meetings
  - (1) If a member has disclosed, under section 5.65, an interest in a matter, the members present at the meeting who are entitled to vote on the matter
    - (a) may allow the disclosing member to be present during any discussion or decision making procedure relating to the matter; and
    - (b) may allow, to the extent decided by those members, the disclosing member to preside at the meeting (if otherwise qualified to preside) or to participate in discussions and the decision making procedures relating to the matter if —
      - (i) the disclosing member also discloses the extent of the interest; and
      - (ii) those members decide that the interest
        - (I) is so trivial or insignificant as to be unlikely to influence the disclosing member's conduct in relation to the matter; or
        - (II) is common to a significant number of electors or ratepayers.
  - (1A) Subsection (1) does not apply if
    - (a) the interest disclosed is an interest relating to a gift; and
    - (b) either
      - (i) the amount of the gift exceeds the amount prescribed for the purposes of this subsection; or
      - (ii) the gift is 1 of 2 or more gifts made by 1 person to the disclosing member at any time during a year and the sum of the amounts of those 2 or more gifts exceeds the amount prescribed for the purposes of this subsection.
    - (2) A decision under this section is to be recorded in the minutes of the meeting relating to the matter together with
      - (a) the extent of any participation allowed by the council or committee; and
      - (b) if the decision concerns an interest relating to a gift, the information prescribed for the purposes of this paragraph.
    - (3) This section does not prevent the disclosing member from discussing, or participating in the decision making process on, the question of whether an application should be made to the Minister under section 5.69.

[Section 5.68 amended: No. 16 of 2019 s. 30.]

- 5.69. Minister may allow members disclosing interests to participate etc. in meetings
  - (1) If a member has disclosed, under section 5.65, an interest in a matter, the council or the CEO may apply to the Minister to allow the disclosing member to participate in the part of the meeting, and any subsequent meeting, relating to the matter.
  - (2) An application made under subsection (1) is to include
    - (a) details of the nature of the interest disclosed and the extent of the interest; and
    - (b) any other information required by the Minister for the purposes of the application.
  - (3) On an application under this section the Minister may allow, on any condition determined by the Minister, the disclosing member to preside at the meeting, and at any subsequent meeting, (if otherwise qualified to preside) or to participate in discussions or the decision making procedures relating to the matter if
    - (a) there would not otherwise be a sufficient number of members to deal with the matter; or
    - (b) the Minister is of the opinion that it is in the interests of the electors or ratepayers to do so.

- (4) A person must not contravene a condition imposed by the Minister under this section. Penalty: \$10 000 or imprisonment for 2 years.
- (5) A decision under this section must be recorded in the minutes of the meeting relating to the matter.

[Section 5.69 amended: No. 49 of 2004 s. 53; No. 16 of 2019 s. 31.]

- 5.69A. Minister may exempt committee members from disclosure requirements
  - (1) A council or a CEO may apply to the Minister to exempt the members of a committee from some or all of the provisions of this Subdivision relating to the disclosure of interests by committee members.
  - (2) An application under subsection (1) is to include
    - (a) the name of the committee, details of the function of the committee and the reasons why the exemption is sought; and
    - (b) any other information required by the Minister for the purposes of the application.
  - (3) On an application under this section the Minister may grant the exemption, on any conditions determined by the Minister, if the Minister is of the opinion that it is in the interests of the electors or ratepayers to do so.
  - (4) A person must not contravene a condition imposed by the Minister under this section. Penalty: \$10 000 or imprisonment for 2 years.

[Section 5.69A inserted: No. 64 of 1998 s. 34(1)

- 5.70. Employees to disclose interests relating to advice or reports
  - (1) In this section
    - **employee** includes a person who, under a contract for services with the local government, provides advice or a report on a matter.
  - (2) An employee who has an interest in any matter in respect of which the employee is providing advice or a report directly to the council or a committee must disclose the nature of the interest when giving the advice or report.

Penalty for this subsection: a fine of \$10 000 or imprisonment for 2 years.

- (2A) Subsection (2) applies to a CEO even if the advice or report is provided in accordance with a decision made under section 5.71B(2) or (6).
  - (3) An employee who discloses an interest under this section must, if required to do so by the council or committee, as the case may be, disclose the extent of the interest.

Penalty for this subsection: a fine of \$10 000 or imprisonment for 2 years.

[Section 5.70 amended: No. 16 of 2019 s. 32.]

- 5.71. Employees to disclose interests relating to delegated functions
  - If, under Division 4, an employee has been delegated a power or duty relating to a matter and the employee has an interest in the matter, the employee must not exercise the power or discharge the duty and
    - (a) in the case of the CEO, must disclose to the mayor or president the nature of the interest as soon as practicable after becoming aware that he or she has the interest in the matter; and
    - (b) in the case of any other employee, must disclose to the CEO the nature of the interest as soon as practicable after becoming aware that he or she has the interest in the matter.

Penalty: \$10 000 or imprisonment for 2 years.

## STRATEGIC COMMUNITY PLAN

Core drivers identify what Council will be concentrating on as it works towards achieving Councils vision. The core drivers developed by Council are:

- 1. Relationships that bring us tangible benefits (to the Shire and our community)
- 2. Our lifestyle and strong sense of community
- 3. We are prepared for opportunities and we are innovative to ensure our relevancy and destiny

## **COMMUNITY CONSULTATION**

The following consultation took place;

- Council Members
- Chief Executive Officer

## STAFF RECOMMENDATION

That Council note any requests or ideas to be actioned.

#### 9.3 STATUS REPORT OF ACTION SHEET

File Ref: Various

Author: Codi Brindley-Mullen, Personal Assistant

Authoriser: Raymond Griffiths, Chief Executive Officer

Attachments: Nil

#### **BACKGROUND**

Council at its March 2017 Ordinary Meeting of Council discussed the use of Council's status report and its reporting mechanisms.

Council therefore after discussing this matter agreed to have a monthly item presented to Council regarding the Status Report which provides Council with monthly updates on officers' actions regarding decisions made at Council.

It can also be utilised as a tool to track progress on Capital projects.

#### STAFF COMMENT

This report has been presented to provide an additional measure for Council to be kept up to date with progress on items presented to Council or that affect Council.

Council can add extra items to this report as they wish.

The concept of the report will be that every action from Council's Ordinary and Special Council Meetings will be placed into the Status Report and only when the action is fully complete can the item be removed from the register. However the item is to be presented to the next Council Meeting shading the item prior to its removal.

This provides Council with an explanation on what has occurred to complete the item and ensure they are happy prior to this being removed from the report.

## **TEN YEAR FINANCIAL PLAN**

There is no direct impact on the long term financial plan.

#### FINANCIAL IMPLICATIONS

Financial Implications will be applicable depending on the decision of Council. However this will be duly noted in the Agenda Item prepared for this specific action.

#### STATUTORY IMPLICATIONS

Local Government Act 1995 (as amended)

Section 2.7. The role of the council

- (1) The council
  - (a) Directs and controls the local government's affairs; and
  - (b) is responsible for the performance of the local government's functions.
- (2) Without limiting subsection (1), the council is to
  - (a) oversee the allocation of the local government's finances and resources; and
  - (b) determine the local government's policies.

Section 2.8. The role of the mayor or president

(1) The mayor or president —

- (a) presides at meetings in accordance with this Act;
- (b) provides leadership and guidance to the community in the district;
- (c) carries out civic and ceremonial duties on behalf of the local government;
- (d) speaks on behalf of the local government;
- (e) performs such other functions as are given to the mayor or president by this Act or any other written law; and
- (f) liaises with the CEO on the local government's affairs and the performance of its functions.
- (2) Section 2.10 applies to a councillor who is also the mayor or president and extends to a mayor or president who is not a councillor.

Section 2.9. The role of the deputy mayor or deputy president

The deputy mayor or deputy president performs the functions of the mayor or president when authorised to do so under section 5.34.

Section 2.10. The role of councillors

## A councillor —

- (a) represents the interests of electors, ratepayers and residents of the district;
- (b) provides leadership and guidance to the community in the district;
- (c) facilitates communication between the community and the council;
- (d) participates in the local government's decision-making processes at council and committee meetings; and
- (e) performs such other functions as are given to a councillor by this Act or any other written law.

## 5.60. When person has an interest

For the purposes of this Subdivision, a relevant person has an interest in a matter if either —

- (a) the relevant person; or
- (b) a person with whom the relevant person is closely associated,

#### has —

- (c) a direct or indirect financial interest in the matter; or
- (d) a proximity interest in the matter.

[Section 5.60 inserted by No. 64 of 1998 s. 30.]

#### 5.60A. Financial interest

For the purposes of this Subdivision, a person has a financial interest in a matter if it is reasonable to expect that the matter will, if dealt with by the local government, or an employee or committee of the local government or member of the council of the local government, in a particular way, result in a financial gain, loss, benefit or detriment for the person.

[Section 5.60A inserted by No. 64 of 1998 s. 30; amended by No. 49 of 2004 s. 50.]

## 5.60B. Proximity interest

- (1) For the purposes of this Subdivision, a person has a proximity interest in a matter if the matter concerns
  - (a) a proposed change to a planning scheme affecting land that adjoins the person's land;
  - (b) a proposed change to the zoning or use of land that adjoins the person's land; or

- (c) a proposed development (as defined in section 5.63(5)) of land that adjoins the person's land.
- (2) In this section, land (the proposal land) adjoins a person's land if
  - (a) the proposal land, not being a thoroughfare, has a common boundary with the person's land;
  - (b) the proposal land, or any part of it, is directly across a thoroughfare from, the person's land; or
  - (c) the proposal land is that part of a thoroughfare that has a common boundary with the person's land.
- (3) In this section a reference to a person's land is a reference to any land owned by the person or in which the person has any estate or interest.

[Section 5.60B inserted by No. 64 of 1998 s. 30.]

## 5.61. Indirect financial interests

A reference in this Subdivision to an indirect financial interest of a person in a matter includes a reference to a financial relationship between that person and another person who requires a local government decision in relation to the matter.

## 5.62. Closely associated persons

- (1) For the purposes of this Subdivision a person is to be treated as being closely associated with a relevant person if
  - (a) the person is in partnership with the relevant person; or
  - (b) the person is an employer of the relevant person; or
  - (c) the person is a beneficiary under a trust, or an object of a discretionary trust, of which the relevant person is a trustee; or
  - (ca) the person belongs to a class of persons that is prescribed; or
  - (d) the person is a body corporate
    - (i) of which the relevant person is a director, secretary or executive officer; or
    - (ii) in which the relevant person holds shares having a total value exceeding
      - (I) the prescribed amount; or
      - (II) the prescribed percentage of the total value of the issued share capital of the company,

whichever is less;

or

- (e) the person is the spouse, de facto partner or child of the relevant person and is living with the relevant person; or
- (ea) the relevant person is a council member and the person
  - (i) gave a notifiable gift to the relevant person in relation to the election at which the relevant person was last elected; or
  - (ii) has given a notifiable gift to the relevant person since the relevant person was last elected:

or

- (eb) the relevant person is a council member and since the relevant person was last elected the person
  - (i) gave to the relevant person a gift that section 5.82 requires the relevant person to disclose; or
  - (ii) made a contribution to travel undertaken by the relevant person that section 5.83 requires the relevant person to disclose;

٥r

- (f) the person has a relationship specified in any of paragraphs (a) to (d) in respect of the relevant person's spouse or de facto partner if the spouse or de facto partner is living with the relevant person.
- (2) In subsection (1) —

**notifiable gift** means a gift about which the relevant person was or is required by regulations under section 4.59(a) to provide information in relation to an election;

value, in relation to shares, means the value of the shares calculated in the prescribed manner or using the prescribed method.

[Section 5.62 amended by No. 64 of 1998 s. 31; No. 28 of 2003 s. 110; No. 49 of 2004 s. 51; No. 17 of 2009 s. 26.]

- 5.63. Some interests need not be disclosed
  - (1) Sections 5.65, 5.70 and 5.71 do not apply to a relevant person who has any of the following interests in a matter
    - (a) an interest common to a significant number of electors or ratepayers;
    - (b) an interest in the imposition of any rate, charge or fee by the local government;
    - (c) an interest relating to a fee, reimbursement of an expense or an allowance to which section 5.98, 5.98A, 5.99, 5.99A, 5.100 or 5.101(2) refers;
    - (d) an interest relating to the pay, terms or conditions of an employee unless
      - (i) the relevant person is the employee; or
      - (ii) either the relevant person's spouse, de facto partner or child is the employee if the spouse, de facto partner or child is living with the relevant person;
    - [(e) deleted]
      - (f) an interest arising only because the relevant person is, or intends to become, a member or office bearer of a body with non-profit making objects;
    - (g) an interest arising only because the relevant person is, or intends to become, a member, office bearer, officer or employee of a department of the Public Service of the State or Commonwealth or a body established under this Act or any other written law; or
    - (h) a prescribed interest.
  - (2) If a relevant person has a financial interest because the valuation of land in which the person has an interest may be affected by
    - (a) any proposed change to a planning scheme for any area in the district;
    - (b) any proposed change to the zoning or use of land in the district; or
    - (c) the proposed development of land in the district,

then, subject to subsection (3) and (4), the person is not to be treated as having an interest in a matter for the purposes of sections 5.65, 5.70 and 5.71.

- (3) If a relevant person has a financial interest because the valuation of land in which the person has an interest may be affected by
  - (a) any proposed change to a planning scheme for that land or any land adjacent to that land:
  - (b) any proposed change to the zoning or use of that land or any land adjacent to that land: or

(c) the proposed development of that land or any land adjacent to that land,

then nothing in this section prevents sections 5.65, 5.70 and 5.71 from applying to the relevant person.

- (4) If a relevant person has a financial interest because any land in which the person has any interest other than an interest relating to the valuation of that land or any land adjacent to that land may be affected by —
  - (a) any proposed change to a planning scheme for any area in the district;
  - (b) any proposed change to the zoning or use of land in the district; or
  - (c) the proposed development of land in the district,

then nothing in this section prevents sections 5.65, 5.70 and 5.71 from applying to the relevant person.

(5) A reference in subsection (2), (3) or (4) to the development of land is a reference to the development, maintenance or management of the land or of services or facilities on the land.

[Section 5.63 amended by No. 1 of 1998 s. 15; No. 64 of 1998 s. 32; No. 28 of 2003 s. 111; No. 49 of 2004 s. 52; No. 17 of 2009 s. 27.]

## [5.64. Deleted by No. 28 of 2003 s. 112.]

5.65. Members' interests in matters to be discussed at meetings to be disclosed

- (1) A member who has an interest in any matter to be discussed at a council or committee meeting that will be attended by the member must disclose the nature of the interest
  - (a) in a written notice given to the CEO before the meeting; or
  - (b) at the meeting immediately before the matter is discussed.

Penalty: \$10 000 or imprisonment for 2 years.

- (2) It is a defence to a prosecution under this section if the member proves that he or she did not know
  - (a) that he or she had an interest in the matter; or
  - (b) that the matter in which he or she had an interest would be discussed at the meeting.
- (3) This section does not apply to a person who is a member of a committee referred to in section 5.9(2)(f).
- 5.66. Meeting to be informed of disclosures

If a member has disclosed an interest in a written notice given to the CEO before a meeting then —

- (a) before the meeting the CEO is to cause the notice to be given to the person who is to preside at the meeting; and
- (b) at the meeting the person presiding is to bring the notice and its contents to the attention of the persons present immediately before the matters to which the disclosure relates are discussed.

[Section 5.66 amended by No. 1 of 1998 s. 16; No. 64 of 1998 s. 33.]

5.67. Disclosing members not to participate in meetings

A member who makes a disclosure under section 5.65 must not —

(a) preside at the part of the meeting relating to the matter; or

(b) participate in, or be present during, any discussion or decision making procedure relating to the matter,

unless, and to the extent that, the disclosing member is allowed to do so under section 5.68 or 5.69.

Penalty: \$10 000 or imprisonment for 2 years.

- 5.68. Councils and committees may allow members disclosing interests to participate etc. in meetings
  - (1) If a member has disclosed, under section 5.65, an interest in a matter, the members present at the meeting who are entitled to vote on the matter
    - (a) may allow the disclosing member to be present during any discussion or decision making procedure relating to the matter; and
    - (b) may allow, to the extent decided by those members, the disclosing member to preside at the meeting (if otherwise qualified to preside) or to participate in discussions and the decision making procedures relating to the matter if
      - (i) the disclosing member also discloses the extent of the interest; and
      - (ii) those members decide that the interest
        - (I) is so trivial or insignificant as to be unlikely to influence the disclosing member's conduct in relation to the matter; or
        - (II) is common to a significant number of electors or ratepayers.
  - (2) A decision under this section is to be recorded in the minutes of the meeting relating to the matter together with the extent of any participation allowed by the council or committee.
  - (3) This section does not prevent the disclosing member from discussing, or participating in the decision making process on, the question of whether an application should be made to the Minister under section 5.69.
- 5.69. Minister may allow members disclosing interests to participate etc. in meetings
  - (1) If a member has disclosed, under section 5.65, an interest in a matter, the council or the CEO may apply to the Minister to allow the disclosing member to participate in the part of the meeting, and any subsequent meeting, relating to the matter.
  - (2) An application made under subsection (1) is to include
    - (a) details of the nature of the interest disclosed and the extent of the interest; and
    - (b) any other information required by the Minister for the purposes of the application.
  - (3) On an application under this section the Minister may allow, on any condition determined by the Minister, the disclosing member to preside at the meeting, and at any subsequent meeting, (if otherwise qualified to preside) or to participate in discussions or the decision making procedures relating to the matter if
    - (a) there would not otherwise be a sufficient number of members to deal with the matter; or
    - (b) the Minister is of the opinion that it is in the interests of the electors or ratepayers to do so.
  - (4) A person must not contravene a condition imposed by the Minister under this section. Penalty: \$10 000 or imprisonment for 2 years.

[Section 5.69 amended by No. 49 of 2004 s. 53.]

- 5.69A. Minister may exempt committee members from disclosure requirements
  - (1) A council or a CEO may apply to the Minister to exempt the members of a committee from some or all of the provisions of this Subdivision relating to the disclosure of interests by committee members.

- (2) An application under subsection (1) is to include
  - (a) the name of the committee, details of the function of the committee and the reasons why the exemption is sought; and
  - (b) any other information required by the Minister for the purposes of the application.
- (3) On an application under this section the Minister may grant the exemption, on any conditions determined by the Minister, if the Minister is of the opinion that it is in the interests of the electors or ratepayers to do so.
- (4) A person must not contravene a condition imposed by the Minister under this section.

Penalty: \$10 000 or imprisonment for 2 years.

[Section 5.69A inserted by No. 64 of 1998 s. 34(1).]

- 5.70. Employees to disclose interests relating to advice or reports
  - (1) In this section
    - employee includes a person who, under a contract for services with the local government, provides advice or a report on a matter.
  - (2) An employee who has an interest in any matter in respect of which the employee is providing advice or a report directly to the council or a committee must disclose the nature of the interest when giving the advice or report.
  - (3) An employee who discloses an interest under this section must, if required to do so by the council or committee, as the case may be, disclose the extent of the interest.

Penalty: \$10 000 or imprisonment for 2 years.

- 5.71. Employees to disclose interests relating to delegated functions
  - If, under Division 4, an employee has been delegated a power or duty relating to a matter and the employee has an interest in the matter, the employee must not exercise the power or discharge the duty and
    - (a) in the case of the CEO, must disclose to the mayor or president the nature of the interest as soon as practicable after becoming aware that he or she has the interest in the matter; and
    - (b) in the case of any other employee, must disclose to the CEO the nature of the interest as soon as practicable after becoming aware that he or she has the interest in the matter.

Penalty: \$10 000 or imprisonment for 2 years.

## STRATEGIC COMMUNITY PLAN

Core drivers identify what Council will be concentrating on as it works towards achieving Councils vision. The core drivers developed by Council are:

- 1. Relationships that bring us tangible benefits (to the Shire and our community)
- 2. Our lifestyle and strong sense of community
- 3. We are prepared for opportunities and we are innovative to ensure our relevancy and destiny

## **COMMUNITY CONSULTATION**

The following consultation took place;

- Chief Executive Officer
- Deputy Chief Executive Officer
- Manager Works and Services
- Council Staff
- Council
- Community Members.

## **STAFF RECOMMENDATION**

That Council receive the Status Report.

#### 9.4 COMMON SEAL REGISTER AND REPORTING

File Ref: ADM52

Author: Codi Brindley-Mullen, Manager of Governance

Authoriser: Raymond Griffiths, Chief Executive Officer

Attachments: Nil

#### BACKGROUND

To seek Council's endorsement for the application of the Shire of Kellerberrin Common Seal in accordance with the Common Seal Register.

#### STAFF COMMENT

Application of the Seal is accompanied by the signatures of the President and Chief Executive Officer.

A register is maintained to record all occasions on which the Seal is applied. The register is maintained, updated and should be presented to Council on a quarterly basis. A process will be put in place to ensure that this occurs. It is recommended that Council formalises the receipt of the affixation of the Common Seal Report for endorsement.

Generally, the Common Seal is only applied in circumstances where the Council has specifically resolved to enter into an agreement, lease or dispose of or acquire land. There are however, occasions where the Seal is required to be applied urgently and Council's endorsement is sought retrospectively.

Attached to this report is a short list of agreements that require Council endorsement for use of the Common Seal.

## **TEN YEAR FINANCIAL PLAN**

There is no direct impact on the Long Term Financial Plan.

## **FINANCIAL IMPLICATIONS**

There are no financial impacts.

## STATUTORY IMPLICATIONS

Shire of Kellerberrin Standing Orders Local Law 2016

#### Clause 19.1 The Council's Common Seal

- (1) The CEO is to have charge of the common seal of the Local Government, and is responsible for the safe custody and proper use of it.
- (2) The common seal of the Local Government may only be used on the authority of the Council given either generally or specifically and every document to which the seal is affixed must be signed by the President and the CEO or a senior employee authorised by him or her.
- (3) The common seal of the local government is to be affixed to any local law which is made by the local government.
- (4) The CEO is to record in a register each date on which the common seal of the Local Government was affixed to a document, the nature of the document, and the parties to any agreement to which the common seal was affixed.
- (5) Any person who uses the common seal of the Local Government or a replica thereof without authority commits an offence.

Penalty \$1,000

## STRATEGIC COMMUNITY PLAN

Core drivers identify what Council will be concentrating on as it works towards achieving Councils vision. The core drivers developed by Council are:

- 1. Relationships that bring us tangible benefits (to the Shire and our community)
- 2. Our lifestyle and strong sense of community
- 3. We are prepared for opportunities and we are innovative to ensure our relevancy and destiny

## **COMMUNITY CONSULTATION**

The following consultation took place;

- Councils President
- Councils Deputy President
- Chief Executive Officer
- Personal Assistant to Chief Executive Officer

## STAFF RECOMMENDATION

That Council acknowledge that the Shire of Kellerberrin's Common Seal was not affixed to any documents in this quarter.

#### 9.5 WASTE MANAGEMENT - WEROC

File Ref: ADM

Author: Raymond Griffiths, Chief Executive Officer
Authoriser: Raymond Griffiths, Chief Executive Officer

Attachments: 1. Scenarios for Review and Selection (under separate cover)

2. WEROC Strategic Waste Plan - Baseline Data (under separate cover)

#### **BACKGROUND**

## WEROC Board Inc 22<sup>nd</sup> November 2021 Ordinary Meeting

RESOLUTION: Moved: Mr. Wayne Della Bosca Seconded: Ms. Karin Day

## That:

- 1. Each Shire to consider the four options proposed by ASK Waste Management and a fifth option of establishing a greenfield site, and advise the Executive Officer of their preferred options by the end of the year
- 2. The Executive Officer to advise ASK Waste Management that more time is required to consider the options and that a response will be provided after December Council Meetings.

Council in November 2021 received scenarios for WEROC to review and select as per the following;

## Option 0: No change (Baseline)

The baseline option assessment assumes no change, therefore the current situation in the WEROC region would remain the same, with each Shire continuing to operate their waste facilities independently with varying levels of operational capacities, planning and budgets.

#### Potential Scenarios for Assessment

Four potential scenarios are summarised below, WEROC need to decide on three of these scenarios to be assessed for the project. Alternatively, the group can develop their own scenario(s) to be assessed instead.

## *Option 1: A single regional landfill*

Establish a single regional landfill at Merredin. All other landfills would be converted to transfer stations and those that are currently unstaffed would be fitted with remote access systems. Bruce Rock would continue landfilling until their landfill was full, and then start to transfer waste to Merredin.

## Option 2: Two regional landfills

Establish two regional landfills, one at Merredin and the other at Southern Cross. All other landfills would be converted to transfer stations and those that are currently unstaffed would be fitted with remote access systems. Bruce Rock would continue landfilling until their landfill was full, and then start to transfer waste to Merredin.

## Option 3: A single regional landfill, plus utilise the NEWROC proposed regional landfill

Establish a single WEROC regional landfill at Southern Cross. All other landfills would be converted to transfer stations and those that are currently unstaffed would be fitted with remote access systems. Waste from the east of the WEROC region would be disposed of at Southern Cross and waste generated in the west of the region would be transferred to the NEWROC regional landfill at Wyalkatchem. Bruce Rock would continue landfilling until their landfill was full, and then start to transfer waste to Southern Cross or Wyalkatchem.

## Option 4: A single regional landfill, plus utilise Avon Waste's Northam landfill

Establish a single WEROC regional landfill at Southern Cross. All other landfills would be converted to transfer stations and those that are currently unstaffed would be fitted with remote access systems. Waste from the east of the WEROC region would be disposed of at Southern Cross and waste generated in the west of the region would be transferred to the Avon Waste landfill at Northam. Bruce Rock would continue landfilling until their landfill was full, and then start to transfer waste to Southern Cross or Northam.

## WEROC Board Inc - 11th August 2021 Ordinary Meeting

Wheatbelt East Regional Organisation of Councils (WEROC) have appointed ASK Waste Management to complete a Strategic Waste Management Plan for WEROC Councils.

At the WEROC Inc. Board meeting held on 23 June 2021, Mr. Samuel Green Senior Consultant with ASK Waste Management presented a proposal to complete a Strategic Waste Management Plan and landfill rationalization study for WEROC Local Governments. In response to this presentation, the Board resolved as follows:

RESOLUTION: Moved: Mr. Raymond Griffiths Seconded: Mr. Darren Mollenoyux

That the quote from ASK Waste Management to develop a Strategic Waste Management Plan and landfill rationalisation study be accepted.

As per the proposal, the first step in initiating this project is a "kick-off" meeting to:

- Confirm the project objectives and deliverables;
- Discuss the proposed methodology; and
- Confirm dates for site tours and meetings.

In early December ASK Waste Management travelled the Councils to review the waste facilities in person to complete the proposed plan.

## STAFF COMMENT

The Shire of Kellerberrin currently operate a transfer station that transfers waste to the Shire of Northam Regional facility once all the skip bins or the hook bin is full.

The option for a regional facility located closer to the Shire of Kellerberrin would be financially beneficial to Kellerberrin as the travel component would be less than travelling to Northam.

Council is in a different position to the other five local governments as they all currently operate their own landfill site in their own right with all of them having varying life spans and operational methods.

The idea of a regional facility to be utilised for the Shire of Kellerberrin in Merredin makes sense for Kellerberrin to utilise in the short term with consideration for a greenfield site to be considered for the long term operation of a landfill facility at Merredin should the Shire of Merredin agree to the concept and locate sufficient land to handle such a facility.

#### **TEN YEAR FINANCIAL PLAN**

The impact on the plan would be the ongoing operational cost of transferring waste from the Council transfer station to the regional facility.

With the regional facility being closer there could be potential cost savings.

#### FINANCIAL IMPLICATIONS

The impact on the plan would be the ongoing operational cost of transferring waste from the Council transfer station to the regional facility.

With the regional facility being closer there could be potential cost savings.

#### STATUTORY IMPLICATIONS

There will be statutory regulations that will need to be complied with regarding the implementation of a greenfield site should a Council elect to host the site.

## STRATEGIC COMMUNITY PLAN

Core drivers identify what Council will be concentrating on as it works towards achieving Councils vision. The core drivers developed by Council are:

- 1. Relationships that bring us tangible benefits (to the Shire and our community)
- 2. Our lifestyle and strong sense of community
- 3. We are prepared for opportunities and we are innovative to ensure our relevancy and destiny

#### **COMMUNITY CONSULTATION**

The following consultation took place;

- WEROC
- Chief Executive Officer
- Manager of Governance

## STAFF RECOMMENDATION

That Council:

- Elect for Option Two for the short term operation of Waste Management; and
- 2. Agree with an Option Five for a Greenfield site at Merredin for the long term operation of Waste management subject to Shire of Merredin's approval.

#### 9.6 COUNCIL POLICY MANUAL REVIEW

File Ref: Policies

Author: Codi Brindley-Mullen, Manager of Governance

Authoriser: Raymond Griffiths, Chief Executive Officer

Attachments: Nil

#### **BACKGROUND**

Council undertakes an annual review of its policies and determines new or updated policies to guide its day to day operations and responsibilities in regards to its adopted structure and legislative requirements.

November Ordinary Council Meeting - 16 November 2021

## MIN 184/21 MOTION - Moved Cr. Leake Seconded Cr. Gardiner *That Council:*

- 1. Adopts the Policies as presented;
- 2. Endorse the removal of Policies from Policy manual as presented;
- 3. Instruct the Chief Executive Officer to ensure all staff are aware of the Policy Manual updates and provide copies if requested.

**CARRIED 7/0** 

February Ordinary Council Meeting - 6 February 2020

MIN 009/20 MOTION - Moved Cr. McNeil 2nd Cr. Leake

That Council adopts the proposed Council Policy Manual as presented with the exclusion of the investment policy.

**CARRIED 6/0** 

Reason: Council felt that the investment policy required further review

## **STAFF COMMENT**

Policy making is an important function of local government. Policies guide decision making and therefore affect all those who may be impacted by a decision.

Council's staff continually review its Policy Manual to ensure its current with the operations of the day.

Council's Management due to the complexity and size of the Policy Manual is taking a staged approached to the Policy Manual review to ensure that we have appropriate/efficient and effective Policies in place. The below policies have been reviewed and are provided to Council to adopt:

- Event Risk Management
- Exploration Drilling on Shire Roads and Reserves
- Fire Hazard Reduction
- Flags Flown at Funerals
- Food Act 2008 Compliance and Enforcement
- Freeman of the Shire of Kellerberrin
- Harvest and Vehicle Movement Bans
- Investment
- Personal/Carer's, Compassionate and Family & Domestic Violence Leave Management
- Local Planning Outbuildings

- Local Purchasing
- Maintenance of Unsealed Local Road Network
- Major Plant Purchasing and Hire
- Mining Tenements & Exploration licences
- Naming of Council Facilities

The below policies have been removed from the Policy Manual as Management feels they are no longer a required policy;

- Gravel Supplies Agreements are in place with current contractors.
- Kellerberrin Trotting Central Wheatbelt Harness Racing Club (CWHRC) Use of Council Facilities Reserves – No requirement for a policy as there is a Lease Agreement in place with CWHRC.
- Moveable Buildings Duplicate policy as this is covered in the Local Planning Outbuildings

#### **TEN YEAR FINANCIAL PLAN**

Nil (not applicable at this date and therefore unknown)

## FINANCIAL IMPLICATIONS

Nil (not applicable at this date and therefore unknown)

## STATUTORY IMPLICATIONS

Nil (not applicable at this date and therefore unknown)

## STRATEGIC COMMUNITY PLAN

Core drivers identify what Council will be concentrating on as it works towards achieving Councils vision. The core drivers developed by Council are:

- 1. Relationships that bring us tangible benefits (to the Shire and our community)
- 2. Our lifestyle and strong sense of community
- 3. We are prepared for opportunities and we are innovative to ensure our relevancy and destiny

#### **COMMUNITY CONSULTATION**

The following consultation took place;

- Chief Executive Officer
- Manager of Governance

## STAFF RECOMMENDATION

That Council

- 1. Adopts the Policies as presented;
- 2. Endorse the removal of Policies from the Policy manual as presented;
- 3. Instruct the Chief Executive Officer to ensure all staff are aware of the Policy Manual updates and provide copies if requested.

#### 9.7 LOCAL GOVERNMENT REFORM - ACT & REGULATION REVIEW

File Ref: ADM

Author: Codi Brindley-Mullen, Manager of Governance

Authoriser: Raymond Griffiths, Chief Executive Officer

Attachments: 1. WALGA Position Paper - LG Reform (under separate cover)

2. LG Professionals Comments (under separate cover)

#### **BACKGROUND**

The State Government on the 11<sup>th</sup> November 2021 announced further Local Government Reform. The reform that has been announced is the most significant package of major reforms to local government in Western Australia since the Local Government 1995 was passed more than twenty five (25) years ago. The package is based on six major themes being;

- 1. Earlier intervention, effective regulation and stronger penalties;
- 2. Reducing red tape, increasing consistency and simplicity;
- 3. Greater transparency and accountability;
- 4. Stronger local democracy and community engagement;
- 5. Clear roles and responsibilities; and
- 6. Improved financial management and reporting.

The reforms are based on extensive consultation undertaken over the last five years, and have been developed considering;

- The Local Government Review Panel Final Report (mid 2020);
- The City of Perth Inquiry Report (mid 2020);
- Department of Local Government, Sport and Cultural Industries (DLGSC) consultation on Act Reform (2017-2020);
- The Victorian Local Government Act 2020 and other State Acts;
- The Parliament's Select Committee Report into Local Government (late 2020);
- Western Australian Local Government Association (WALGA) Submissions;
- Direct engagement with local governments;
- Correspondence and complaints;
- Miscellaneous past reports.

The review has been provided to Local Governments for review and comment. Feedback on these reforms are required by the 4<sup>th</sup> February 2022.

## STAFF COMMENT

Council on the 24<sup>th</sup> November 2021 received a copy of WALGA's Advocacy Positions and Recommendations.

Please find below a summary of the comments provided by WALGA as to whether or not they support the proposed changes or they have a different position.

There is six categories the reforms have been summarised in them being:

- 1. Earlier intervention, effective regulation and stronger penalties
- 2. Reducing red tape, increasing consistency and simplicity
- 3. Greater transparency and accountability
- 4. Stronger local democracy and community engagement
- 5. Clear roles and responsibilities
- 6. Improved financial management and reporting.

Please find below a table summarising the areas being proposed to change, WALGA's position and Shire of Kellerberrin proposed position.

Heading	WALGA Position	Shire of Kellerberrin Position				
Early Intervention, Effective Regulation and Stronger Penalties						
1.1 Early Intervention Powers	1. Support the proposed reforms as they align with the sectors position on external oversight and support.	Support WALGA's position				
	2. Request the Minister to explore alternate mechanisms for resolving local level complaints.					
1.2 Local Government Monitors	As above	Support though seek further information on who can make complaints.				
1.3 Conduct Panel	As above	Support				
1.4 Review of Penalties	Supported	Support				
1.5 Rapid Red Card Resolutions	As above	Support though recommend a another word then Red Tape				
1.6 Vexatious Complaint Referrals	Supported	Support				
1.7 Minor Other Reforms	Supported	Support				
Reducing Red Tape, Increasing (	Consistency and Simplicity					
2.1 Resource Sharing	Supported	Support				
2.2 Standardisation of Crossovers	Supported	Support				
2.3 Introduce Innovation Provisions	Supported	Support				
2.4 Streamline Local Laws	Supported	Support though full process needs review and templates for Band 3 & 4 Councils.				
2.5 Simplifying Approvals for Small Business and Community Events	As above	Support as long as size and scale, regional, rural and remote examples are considered.				

2.6 Standardised Meeting Procedures, Including Public Question Time	As above	Support as long as size ar scale, regional, rural ar remote examples a considered.		
2.7 Regional Subsidiaries	Supported	Support		
Greater Transparency & Account	tability			
3.1 Recordings and Live- Streaming of All Council Meetings	Supported	Don't Support due to cost in setup and operation.		
3.2 Recording All Votes in Council Minutes	Supported	Support		
3.3 Clearer Guidance for Meeting items that may be Confidential	Supported	Support		
3.4 Additional Online Registers	Supported	Support		
3.5 Chief Executive Officer Key Performance Indicators (KPIs) be Published	1. Conditionally support the reporting of CEO KPI's that are consistent with the strategic direction and operational function of the Local Government, subject to exemptions for publishing KPI's of a confidential nature;	Support		
	2. Do not support the results of performance review being published.			
Stronger Local Democracy and C	Community Engagement			
4.1 Community and Stakeholder Engagement Charters	Supported	Support though have different templates for Band 3 & 4.		
4.2 Ratepayer Satisfaction Surveys (Band 1 and 2 local governments only)	As above	Support		
4.3 Introduction of Preferential Voting	Not Supported – Local Government Feedback requested	Do not support due to cost of operation. It could then force Councils to use Electoral Commission which again will be an expensive exercise for Councils.  Council look at Band 1 & 2 Preferential.		
4.4 Public Vote to Elect the Mayor and President	Not Supported – Local Government Feedback requested	Don't Support, Councils have the capacity to change through referendum if required.		
4.5 Tiered Limits on the Number of Councillors	Supported	Support Tiered numbers however up to 5,000 people should be 5 to 7 Council members.		
4.6 No Wards for Small Councils (Band 3 and 4 Councils only)	Supported	Support		

4.7 Flactoral Deform Class	A a above	Cupport		
4.7 Electoral Reform – Clear Lease Requirements for	As above	Support		
Candidate and Voter Eligibility				
4.8 Reform of Candidate Profiles	As above	Support		
4.9 Minor Other Electoral Reforms	As above	Support		
Clear Roles and Responsibilities		I		
5.1 Introduce Principles in the Act	Supported	Support		
5.2 Greater Role Clarity				
5.2.1 Mayor or President Role	As above	Support		
5.2.2 Council Role	As above	Support		
5.2.3 Elected Member (Councillor role)	As above	Support		
5.2.4 CEO Role	As above	Support		
5.3 Council Communication Agreements	Support a consistent, regulated Communications agreement.	Support		
5.4 Local Governments May Pay Superannuation Contributions for Elected members	Supported	Don't Support		
5.5 Local Governments May Establish Education Allowance	Supported	Support		
5.6 Standardised Election Caretaker period	Supported	Don't Support		
5.7 Remove WALGA from the Act	WALGA to undertake its due diligence on this proposal and advise the sector accordingly	N/A		
5.8 CEO Recruitment	Supported	Support though only if a member cannot be found locally to fill the role.  The current proposal could also be an expensive operation		
		for Band 3 & 4 Councils.		
Improved Financial Management and Reporting				
6.1 Model Financial Statements and Tiered Financial Reporting	Supported	Support		
6.2 Simply Strategic and Financial Planning	As above	Support		
6.3 Rates and Revenue Policy	Supported	Support		
6.4 Monthly Reporting of Credit Card Statements	Supported	Support		
6.5 Amended Financial Ratios	Supported	Support		
1				

6.6 Audit Committees	1. Do not support majority independent members of the Audit Committee.	Support WALGA's position.
	2. Support Audit Committees of Local Government with an Elected Member majority including independent members, and to consider proactive risk management issues.	
6.7 Building Upgrade Finance	Supported	Support
6.8 Cost of Waste Service to be Specified on Rates Notices	Supported	Support

Council received an email from WALGA advising that the submission period has been extended to the 22<sup>nd</sup> February 2021.

Attached is a copy of comments made by LG Professionals WA as additional information.

#### TEN YEAR FINANCIAL PLAN

Nil known at this time.

#### FINANCIAL IMPLICATIONS

Nil known at this time.

### STATUTORY IMPLICATIONS

Local Government Act 1995

### STRATEGIC COMMUNITY PLAN

Core drivers identify what Council will be concentrating on as it works towards achieving Councils vision. The core drivers developed by Council are:

- 1. Relationships that bring us tangible benefits (to the Shire and our community)
- 2. Our lifestyle and strong sense of community
- 3. We are prepared for opportunities and we are innovative to ensure our relevancy and destiny

### **COMMUNITY CONSULTATION**

The following consultation took place;

- GECZ
- WEROC
- WALGA
- Chief Executive Officer
- Manager of Governance

### STAFF RECOMMENDATION

#### That Council:

- 1. Support WALGA's Advocacy Positions and Recommendations as presented in their November 2021 report with the following additions/clarifications;
  - (i) 1.2 Local Government Monitors Support though wish to seek further clarity on who can make complaints.
  - (ii) 1.5 Rapid Red Card Resolutions Support though recommend another word then Red Card
  - (iii) 2.4 Streamline Local Laws Support though full process needs reviewing to ensure that process isn't complete prior to all parties reviewing the proposed Local Law and templates for Band 3 & 4 Councils.
  - (iv) 2.5 Simplifying Approvals for Small Businesses and Community Events Support as long as size and scale, regional, rural and remote examples are considered.
  - (v) 2.6 Standardised Meeting Procedures, Including Public Question Time Support as long as size and scale, regional, rural and remote examples are considered.
  - (vi) 3.1 Recordings and Live Streaming of All Council Meetings Don't Support due to the cost involved in setting up the new system and Councils potential capacity to retain the recordings.
  - (vii) 4.1 Community and Stakeholder Engagement Charters Support though have different templates for Band 3 & 4
  - (viii) 4.3 Preferential Voting Do not support due to the cost involved with the voting procedure and potentially transferring to Electoral commission to operate becomes expensive. Could look to incorporate for Band 1 & 2 Councils.
  - (ix) 4.4 Public Vote to Elect the Mayor or President (Band 1 & 2) Do not support, Councils have the capacity to change this if they have a referendum to determine so.
  - (x) 4.5 Tiered Limits on the Number of Councillors Support Tiered numbers however up to 5,000 people needs to be 5 7 Councillors not 5.
  - (xi) 5.8 CEO Recruitment Support though only if a local member cannot be appointed.
  - (b) Advise WALGA and the Department of Councils position listed above.

#### 9.8 RISK REVIEW

File Ref: ADM60

Author: Raymond Griffiths, Chief Executive Officer
Authoriser: Raymond Griffiths, Chief Executive Officer

Attachments: 1. Risk Register Spreadsheet (under separate cover)

#### **BACKGROUND**

Council's December Audit Committee Meeting – 21st December 2021

The Risk Review was presented to the December Audit Committee with the following recommendation from Staff.

### That the Audit Committee recommends to Council that;

- 1. Receives the updated Risk Review spreadsheet as presented;
- 2. Notes the Actions required and proposed timeframes; and
- 3. Removes the completed actions from the Register into Completed items spreadsheet.

Council's July 2021 Ordinary Meeting of Council – 20th July 2021

MIN 001/21 MOTION - Moved Cr. Ryan Seconded Cr. Reid

### That Council;

- 1. Receives the Financial Management and Risk Review as presented; and
- 2. Notes the Actions required and proposed timeframes for actions to be completed.

CARRIED 7/0

The CEO is required to undertake a review of the appropriateness and effectiveness of financial systems and risk management, internal control and legislative compliance every three years as part of this review an external consultant to review the operations of Council as per Regulation 17.

#### STAFF COMMENT

Please note below the commentary on actions completed on the Risk Register.

- Item 13 The LEMA document has been updated including all relevant contacts, need to host a LEMC meeting to adopt the LEMA and present to Council for adoption.
- Item 16 Councils Senior Finance Officer has finalised a new procedure for General Journals incorporating the two signatory sign off on journals.
- Item 17 Payroll reconciliations are completed fortnightly with;
  - o General Ledger reconciliations; and
  - Hour reconciliations
- Item 23 The purchasing process has been reviewed and all staff have been briefed on requirements and provided the threshold and practices table for reference
- Item 27 A new procedure has been developed for the processing and approving of Credit Notes for Debtors.

- Item 29 A new procedure has been developed for processing a manual reconciliation of Employee Terminations.
- Item 30 Item removed by OAG on additional information provided by Council on its procedures and processes for Payroll.

Please find attached a copy of the updated Risk Register.

#### TEN YEAR FINANCIAL PLAN

Nil known at this time.

#### FINANCIAL IMPLICATIONS

Nil known at this time.

#### STATUTORY IMPLICATIONS

Regulation 17 of the Local Government (Audit) Regulations 1996 directs the Chief Executive Officer (CEO) to review the appropriateness and effectiveness of a local government's systems and procedures in relation to risk management; internal control and legislative compliance once every 3 financial years and to report the results of the review to the Audit Committee.

Regulation 5(2)(c) of the Local Government (Financial Management) Regulations 1996 directs the CEO undertake reviews of the appropriateness and effectiveness of the financial management systems and procedures of the local government regularly (and not less than once in every 3 financial years) and report to the local government the results of those reviews.

### STRATEGIC COMMUNITY PLAN

Core drivers identify what Council will be concentrating on as it works towards achieving Councils vision. The core drivers developed by Council are:

- 1. Relationships that bring us tangible benefits (to the Shire and our community)
- 2. Our lifestyle and strong sense of community
- 3. We are prepared for opportunities and we are innovative to ensure our relevancy and destiny

### **COMMUNITY CONSULTATION**

The following consultation took place;

- Chief Executive Officer
- Deputy Chief Executive Officer
- Manager of Governance

### STAFF RECOMMENDATION

That Council;

- 1. Receives the updated Risk Review spreadsheet as presented;
- 2. Notes the Actions required and proposed timeframes; and
- 3. Removes the completed actions from the Register into Completed items spreadsheet.

# 9.9 ANNUAL REPORT/ANNUAL FINANCIAL REPORT AUDIT RESULTS FOR THE YEAR ENDING 30 JUNE 2021

File Ref: FIN21

Author: Lenin Pervan, Deputy Chief Executive Officer

Authoriser: Raymond Griffiths, Chief Executive Officer

Attachments: Nil

#### **BACKGROUND**

Councils Audit Committee Meeting – 21st December 2021

### That the Audit Committee recommends to Council that it;

- 1. accepts the 2020/2021 Annual Report (Attachment A);
- 2. accepts the 2020/2021 Annual Financial Report including Auditors Report and Audit Management Report as per the attached documentation (Attachment B);
- 3. endorses the Management comments on the Asset Sustainability Ratio finding in the Annual Audit;
- 4. note that it has met the requirements of section 7.12A(2) of the Local Government Act with the Audit Committee, on behalf of Council, having met with a representative of the Office of the Auditor General; and
- 5. determine that the annual general electors' meeting be held on commencing at \_\_\_\_\_ in the Cuolahan/Cottle Room at the Kellerberrin Recreation and Leisure Centre.

This report presents the Shire of Kellerberrin 2020-2021 Annual Report (Annual Report) for Council acceptance in accordance with the *Local Government Act 1995* (the Act) and seeks endorsement of a date for the holding of the annual general electors' meeting.

The Shire produces an annual report of activities at the conclusion of each financial year, in accordance with the requirements of the Act, as outlined in the Statutory Implications section of this report. The Shire's Annual Report provides information about the Shire's progress over the financial year in respect of its priorities, as outlined in the Corporate Business Plan; which contribute to achievement of the goals and aspirations contained in the Strategic Community Plan.

#### STAFF COMMENT

On 8 December 2021 the Chief Executive Officer, Deputy Chief Executive Officer and Cr Emily Ryan (Audit Committee) attended (via phone) the Final Audit exit interview. The OAG has since provided their audit report, opinion and signed Annual Financial Statements on 8 December 2021 which are attached to this report.

The following finding was identified during the final audit:

### 1. Asset Renewal Funding Ratio (Significant)

### **Finding**

The Shire does not maintain a current Asset Management Plan and the Long-Term Financial Plan. Both these plans were last updated in September 2016.

### **Rating: Significant**

### Implication:

This may impact the strategic planning process and is likely to result in misstatement of the asset renewal funding ratio in the annual financial report.

#### Recommendation:

We recommend the Asset Management Plan and the Long-Term Financial Plan are prepared, reviewed and updated annually to ensure 10 year projections are available as required by the regulations to calculate the asset renewal funding ratio.

### **Management Comment:**

Council has recently employed a Manager of Governance who will be tasked with ensuring both these plans are updated within the next 6-18 months.

Responsible Person: Lenin Pervan
Completion Date: 2 December 2021

Council within the Independent Auditors Report received the following advice on other legal and regulatory requirements;

Matter indicating significant adverse trends in the financial position

- 1. The Asset Renewal Funding Ratio as reported in Note 33 of the annual financial report has been below the Department of Local Government, Sport and Cultural Industries' basic standard of 0.75 for the past three financial years.
- 2. The Operating Surplus Ratio as reported in Note 33 of the annual financial report has been below the Department of Local Government, Sport and Cultural Industries' basic standard of 0.01 for the past three financial years.

Matters indicating non-compliance with Part 6 of the Local Government Act 1995, the Local Government (Financial Management) Regulations 1996 or applicable financial controls of any other written law

- a) The shire has not updated the Asset Management Plan and the Long-Term Financial Plan since September 2016.
- b) Several instances of accounting journals were posted into the accounting system without being independently reviewed. Accounting journals can represent significant adjustments to previously approved accounting transactions, and therefore should be appropriately reviewed and approved.
- c) Payroll reconciliations were not performed since the introduction of the new payroll system in November 2020 until 27 May 2021; and
- d) IT security The Shire does not have a formal IT Security Policy and does not have a formal process to review user access rights and privileges in the system. This could lead to

inappropriate use of the Shire's system or information going undetected, however our audit testing did not identify any inappropriate use.

#### FINANCIAL IMPLICATIONS

There are no financial implications associated with the officer recommendation.

#### **POLICY IMPLICATIONS**

There are no relevant plans or policies to consider in relation to this matter.

#### STATUTORY IMPLICATIONS

### **Local Government Act 1995 (As Amended)**

### 5.27. Electors' general meetings

- (1) A general meeting of the electors of a district is to be held once every financial year.
- (2) A general meeting is to be held on a day selected by the local government but not more than 56 days after the local government accepts the annual report for the previous financial year.
- (3) The matters to be discussed at general electors' meetings are to be those prescribed.

### 5.54. Acceptance of annual reports

- (1) Subject to subsection (2), the annual report for a financial year is to be accepted\* by the local government no later than 31 December after that financial year.
  - \* Absolute majority required.
- (2) If the auditor's report is not available in time for the annual report for a financial year to be accepted by 31 December after that financial year, the annual report is to be accepted by the local government no later than 2 months after the auditor's report becomes available.

[Section 5.54 amended by No. 49 of 2004 s. 49.]

### 5.55. Notice of annual reports

The CEO is to give local public notice of the availability of the annual report as soon as practicable after the report has been accepted by the local government.

#### Division 4 — General

### 7.12A. Duties of local government with respect to audits

- (1) A local government is to do everything in its power to
  - (a) assist the auditor of the local government to conduct an audit and carry out his or her other duties under this Act in respect of the local government; and
  - (b) ensure that audits are conducted successfully and expeditiously.
- (2) Without limiting the generality of subsection (1), a local government is to meet with the auditor of the local government at least once in every year.
- (3) A local government is to examine the report of the auditor prepared under section 7.9(1), and any report prepared under section 7.9(3) forwarded to it, and is to
  - (a) determine if any matters raised by the report, or reports, require action to be taken by the local government; and
  - (b) ensure that appropriate action is taken in respect of those matters.

- (4) A local government is to
  - (a) prepare a report on any actions under subsection (3) in respect of an audit conducted in respect of a financial year; and
  - (b) forward a copy of that report to the Minister,

by the end of the next financial year, or 6 months after the last report prepared under section 7.9 is received by the local government, whichever is the latest in time.

[Section 7.12A inserted by No. 49 of 2004 s. 8.]

### **Local Government (Financial Management) Regulations 1996**

### 51. Completion of financial report

- (1) After the annual financial report has been audited in accordance with the Act the CEO is to sign and append to the report a declaration in the form of Form 1.
- (2) A copy of the annual financial report of a local government is to be submitted to the Departmental CEO within 30 days of the receipt by the local government's CEO of the auditor's report on that financial report.

[Regulation 51 amended in Gazette 18 Jun 1999 p. 2639; 20 Jun 2008 p. 2726.]

### STRATEGIC COMMUNITY PLAN

Core drivers identify what Council will be concentrating on as it works towards achieving Councils vision. The core drivers developed by Council are:

- 1. Relationships that bring us tangible benefits (to the Shire and our community)
- 2. Our lifestyle and strong sense of community
- 3. We are prepared for opportunities and we are innovative to ensure our relevancy and destiny

### **COMMUNITY CONSULTATION**

The following consultation took place;

- Chief Executive Officer
- Deputy Chief Executive Officer
- Office of Auditor General

### STAFF RECOMMENDATION

That Council:

- 1. accepts the 2020/2021 Annual Report (Attachment A);
- 2. accepts the 2020/2021 Annual Financial Report including Auditors Report and Audit Management Report as per the attached documentation (Attachment B);
- 3. endorses the Management comments on the Asset Sustainability Ratio finding in the Annual Audit;
- 4. note that it has met the requirements of section 7.12A(2) of the Local Government Act with the Audit Committee, on behalf of Council, having met with a representative of the Office of the Auditor General; and

5.	determine that the annua	nl general electors' meeting be held on
	commencing at	in the Cuolahan/Cottle Room at the Kellerberrin Recreation
	and Leisure Centre.	

### 9.10 DIRECT DEBIT LIST AND VISA CARD TRANSACTIONS - NOVEMBER 2021

File Number: N/A

Author: Brett Taylor, Senior Finance Officer

Authoriser: Raymond Griffiths, Chief Executive Officer

Attachments: Nil

### **BACKGROUND**

Please see below the Direct Debit List and Visa Card Transactions for the month of November 2021.

Municipal D	Direct Debit List		
Date	Name	Details	\$ Amount
1-Nov-21	Westnet	Internet Fees	144.94
4-Nov-21	Shire of Kellerberrin	Creditors Payment	308,225.65
5-Nov-21	Department of Transport	Vehicle Inspection	211.85
9-Nov-21	Department of Communities	Rent	420.00
11-Nov-21	Shire of Kellerberrin	Pay Run	61,805.70
17-Nov-21	Shire of Kellerberrin	Precision Superannuation	575.64
17-Nov-21	Shire of Kellerberrin	Precision Superannuation	10,369.55
18-Nov-21	Shire of Kellerberrin	Creditors Payment	205,963.63
19-Nov-21	Shire of Kellerberrin	Precision Superannuation	2.44
19-Nov-21	Shire of Kellerberrin	Precision Superannuation	200.52
19-Nov-21	Shire of Kellerberrin	Pay Run	1,720.16
19-Nov-21	Shire of Kellerberrin	Pay Run	2,119.17
23-Nov-21	Department of Communities	Rent	420.00
24-Nov-21	Nayax Australia Pty Ltd	Vending Machine Caravan Park	38.17
25-Nov-21	Shire of Kellerberrin	Precision Superannuation	16,908.72
25-Nov-21	Shire of Kellerberrin	Pay Run	60,065.09
30-Nov-21	NAB	B-Pay Charges	36.80
30-Nov-21	NAB	Account Fees - Trust	14.80
30-Nov-21	NAB	Account Fees - Muni	64.80
30-Nov-21	NAB	Merchant Fees - Trust	3.04
30-Nov-21	NAB	Merchant Fees - Caravan Park	51.90
30-Nov-21	NAB	Merchant Fees - Admin	95.51
30-Nov-21	NAB	Merchant Fees - CRC	392.46
		TOTAL	\$ 669,850.54
Trust Direct D	Pebit List		
Date	Name	Details	\$ Amount
30-Nov-21	Department of Transport	Trust Licencing Payment November 2021	\$48,984.35
		TOTAL	\$ 48,984.35
Visa Transact	ions		

Date	Name	Details	\$ Amount
03-Nov-21	Crown Towers - Burswood	LG Pro Conference Accommodation	819.72
03-Nov-21	Flexible Drive - Welshpool	Parts Bonne Road Broom P01 C01 3010	238.93
05-Nov-21	Empire bar - Rivervale	LG Pro Conference Meals Country Dinner	1,320.00
05-Nov-21	Crown Towers - Burswood	LG Pro Conference Accommodation	465.01
17-Nov-21	Next 1 Enterprises - West Perth	Council Meeting 17/11/2021 Meals	72.00
23-Nov-21	Australian Flag Makers - Geebung	Purchase 3 New Flags	241.23
24-Nov-21	United Petroleum - Kellerberrin	Fuel KE1	58.55
29-Nov-21	NAB	Card Fee	9.00
		TOTAL - CEO	\$ 3,224.44
Date	Name	Details	\$ Amount
02-Nov-21	LG Pro - East Perth	LG Pro Membership	398.25
03-Nov-21	Crown Towers Perth - Burswood	LG Pro Conference Accommodation	819.72
04-Nov-21	Crown Perth Groove Bar - Burswood	LG Pro Conference Meals	30.00
04-Nov-21	Crown Towers Perth Lobby Lounge - Burswood	LG Pro Conference Meals	12.00
04-Nov-21	Crown Towers Market - Burswood	LG Pro Conference Meals	343.50
05-Nov-21	Crown Towers Perth - Burswood	LG Pro Conference Accommodation	453.68
08-Nov-21	Swan Taxis Perth - Victoria Park	LG Pro Conference Taxi Charge	47.25
08-Nov-21	Crown Perth - Burswood	LG Pro Conference Meals	42.25
19-Nov-21	Telstra Prepaid - Melbourne	Sim Card Oval Reticulation	70.00
23-Nov-21	Flexible Drive - Welshpool	Parts - Bonne Road Broom P01 C01 3010	159.17
26-Nov-21	Survey Monkey - Sydney	Survey Monkey Annual Subscription	2,454.54
29-Nov-21	NAB	Card Fee	9.00
		TOTAL -DCEO	4,839.36
		TOTAL VISA TRANSACTIONS	\$ 8,063.80

### **STAFF COMMENT**

The Direct Debit List and Visa Card Transactions are presented for Council to note for the month of November 2021.

### **TEN YEAR FINANCIAL PLAN**

There are no direct implication on the Long Term Financial Plan.

### **FINANCIAL IMPLICATIONS**

Financial Management of 2021/2022 Budget.

#### STATUTORY IMPLICATIONS

### Local Government (Financial Management) Regulations 1996

- 34. Financial activity statement report s. 6.4
  - (1A) In this regulation —

**committed assets** means revenue unspent but set aside under the annual budget for a specific purpose.

- (1) A local government is to prepare each month a statement of financial activity reporting on the revenue and expenditure, as set out in the annual budget under regulation 22(1)(d), for that month in the following detail —
  - (a) annual budget estimates, taking into account any expenditure incurred for an additional purpose under section 6.8(1)(b) or (c);
  - (b) budget estimates to the end of the month to which the statement relates;
  - (c) actual amounts of expenditure, revenue and income to the end of the month to which the statement relates:
  - (d) material variances between the comparable amounts referred to in paragraphs (b) and (c); and
  - (e) the net current assets at the end of the month to which the statement relates.
- (2) Each statement of financial activity is to be accompanied by documents containing
  - (a) an explanation of the composition of the net current assets of the month to which the statement relates, less committed assets and restricted assets;
  - (b) an explanation of each of the material variances referred to in subregulation (1)(d); and
  - (c) such other supporting information as is considered relevant by the local government.
- (3) The information in a statement of financial activity December be shown
  - (a) according to nature and type classification; or
  - (b) by program; or
  - (c) by business unit.
- (4) A statement of financial activity, and the accompanying documents referred to in sub regulation (2), are to be
  - (a) presented at an ordinary meeting of the council within 2 months after the end of the month to which the statement relates; and
  - (b) recorded in the minutes of the meeting at which it is presented.
- (5) Each financial year, a local government is to adopt a percentage or value, calculated in accordance with the AAS, to be used in statements of financial activity for reporting material variances.

### STRATEGIC COMMUNITY PLAN

Core drivers identify what Council will be concentrating on as it works towards achieving Councils vision. The core drivers developed by Council are:

- 1. Relationships that bring us tangible benefits (to the Shire and our community)
- 2. Our lifestyle and strong sense of community
- 3. We are prepared for opportunities and we are innovative to ensure our relevancy and destiny

### **COMMUNITY CONSULTATION**

The following consultation took place;

- Chief Executive Officer
- Deputy Chief Executive Officer
- Senior Finance Officer

# STAFF RECOMMENDATION

That Council note the direct debit list for the month of November 2021 comprising of;

- (a) Municipal Fund Direct Debit List
- (b) Trust Fund Direct Debit List
- (c) Visa Card Transactions

\$ 93,073.13

#### 9.11 CHEQUE LIST NOVEMBER 2021

File Number: N/A

Author: Zene Arancon, Finance Officer

Authoriser: Raymond Griffiths, Chief Executive Officer

Attachments: 1. November 2021 Payment List (under separate cover)

#### **BACKGROUND**

Accounts for payment from 1st November to 30th November 2021

**TRUST** 

TRUST TOTAL \$49,489.35

MUNICIPAL FUND
Cheque Payments
34909-34914 \$8,016.29

EFT Payments
12654-12869 \$514,189.28

Direct Debit Payments \$30,092.52

TOTAL MUNICIPAL \$552,298.09

#### STAFF COMMENT

**Molivi Construction Pty Ltd** 

During the month of November 2021, the Shire of Kellerberrin made the following significant purchases:

Progress claim - CL009 October 2021

Smith Earthmoving Pty Ltd \$49,142.50
Truck hire October 2021 for Baandee Nth Road constructions

Department of Transport - TRUST DIRECT DEBITS Licensing CRC \$48,984.35 Licencing payments 2021

Peak Transport \$35,887.94

Truck hire October 2021 for Baandee Nth Road constructions

WCS Concrete Pty Ltd \$22,001.10

Supply, delivery & laying of N25 concrete for Exhibition Hall & Kellerberrin Golf Club

United Card Services Pty Ltd \$20,680.07

Total supply October 2021

Innes & Co \$19,734.00

Hire of semi September 2021 for Baandee Nth Road constructions

Stirling Asphalt (Juel Enterprises PTY LTD) \$19,250.00

Mob/demob, profiling, sweeping, paving equipment & crew and supply & machine lay dense grade asphalt for Ripper Street and Kellerberrin-Bencubbin Road

Beam Superannuation \$16,908.72

Staff superannuation contributions

Mineral Crushing Services WA PTY LTD Purchase of 10mm aggregates for Baandee Nth Road constructions	\$ 16,678.40
Brooks Hire Service Pty Ltd Hire of excavator for tree removal & culverts for James St. & Baandee Nth Road construction & smooth vibe roller	\$ 15,337.08
Cloud Collections Pty Ltd Costs October 2021	\$ 13,986.90
Synergy Power charges various Shire properties August-October 2021	\$ 11,330.07
Western Australian Treasury Corporation Loan No. 119 principal & interest payment - Construction CEACA Senior Units -Hammond Street	\$ 11,140.49
Beam Superannuation Staff superannuation contributions	\$ 10,945.19
Garwood International Replacement kohler diesel engine for bonne road broom P01	\$ 10,424.15
D.E.C Contracting Pty Ltd Hire of excavator/grapple saw & tow for tree removal including mobilization for James Street & Kellerberrin-Bencubbin Road	\$ 10,157.40
Merredin Refrigeration & Gas Pre-season service of all Shire properties & purchase of AC for Caravan Park	\$ 10,110.50
Avon Waste Domestic & commercial collections October 2021	\$ 9,674.21
Synergy Power charges various Shire properties September-November 2021	\$ 9,036.71
Woodstock Electrical Services Claim works for various Shire properties October 2021	\$ 8,612.68
R Munns Engineering Consulting Services Consulting work on Baandee Nth Road construction & Rec Centre catchment area	\$ 8,553.95
<b>DKT Rural Agencies</b> Purchase of storm pipe & fence droppers for Baandee Nth Road and various under \$200	\$ 7,068.90
Wheatbelt Painting Paint and labour of entire interior of 2 George Street	\$ 6,770.00
Farmways Kellerberrin Pty Ltd Purchase of digital preset nozzle for Depot, pool chemicals, gas bottles for Caravan Park, bricks for Town Entry Statements & various under \$200	\$ 6,449.18
Kellerberrin & Districts Club Inc. Contribution towards Rec Centre Manager October 2021 & farewell dinner for former Councillor McNeil	\$ 6,398.43
Maurice Walsh Environmental health / building services for October 2021	\$ 5,474.00
Innes & Co Truck hire October 2021 for Baandee Nth Road construction	\$ 5,362.50

#### **TEN YEAR FINANCIAL PLAN**

There is no direct impact on the Long Term Financial Plan.

#### FINANCIAL IMPLICATIONS

Shire of Kellerberrin 2021/2022 Operating Budget

#### STATUTORY IMPLICATIONS

Local Government (Financial Management) Regulations 1996

### 11. Payment of accounts

- (1) A local government is to develop procedures for the authorisation of, and the payment of, accounts to ensure that there is effective security for, and properly authorised use of
  - cheques, credit cards, computer encryption devices and passwords, purchasing cards and any other devices or methods by which goods, services, money or other benefits may be obtained; and
  - (b) Petty cash systems.
- (2) A local government is to develop procedures for the approval of accounts to ensure that before payment of an account a determination is made that the relevant debt was incurred by a person who was properly authorised to do so.
- (3) Payments made by a local government
  - (a) Subject to sub-regulation (4), are not to be made in cash; and
  - (b) Are to be made in a manner which allows identification of
    - (i) The method of payment;
    - (ii) The authority for the payment; and
    - (iii) The identity of the person who authorised the payment.
- (4) Nothing in sub-regulation (3) (a) prevents a local government from making payments in cash from a petty cash system.

[Regulation 11 amended in Gazette 31 Mar 2005 p. 1048.]

### 12. Payments from municipal fund or trust fund

- (1) A payment may only be made from the municipal fund or the trust fund
  - (a) If the local government has delegated to the CEO the exercise of its power to make payments from those funds by the CEO; or
  - (b) Otherwise, if the payment is authorised in advance by a resolution of the council.
  - (2) The council must not authorise a payment from those funds until a list prepared under regulation 13(2) containing details of the accounts to be paid has been presented to the council.

[Regulation 12 inserted in Gazette 20 Jun 1997 p. 2838.]

#### 13. Lists of accounts

(1) If the local government has delegated to the CEO the exercise of its power to make payments from the municipal fund or the trust fund, a list of accounts paid by the CEO is to be prepared each month showing for each account paid since the last such list was prepared —

- (a) The payee's name;
- (b) The amount of the payment;
- (c) The date of the payment; and
- (d) Sufficient information to identify the transaction.
- (2) A list of accounts for approval to be paid is to be prepared each month showing
  - (a) For each account which requires council authorisation in that month
    - (i) The payee's name;
    - (ii) The amount of the payment; and
    - (iii) Sufficient information to identify the transaction;

And

- (b) The date of the meeting of the council to which the list is to be presented.
- (3) A list prepared under sub-regulation (1) or (2) is to be
  - (a) Presented to the council at the next ordinary meeting of the council after the list is prepared; and
  - (b) Recorded in the minutes of that meeting.

#### STRATEGIC COMMUNITY PLAN

Core drivers identify what Council will be concentrating on as it works towards achieving Councils vision. The core drivers developed by Council are:

- 1. Relationships that bring us tangible benefits (to the Shire and our community)
- 2. Our lifestyle and strong sense of community
- 3. We are prepared for opportunities and we are innovative to ensure our relevancy and destiny

#### **COMMUNITY CONSULTATION**

The following consultation took place;

- Chief Executive Officer
- Deputy Chief Executive Officer
- Finance Officer

### STAFF RECOMMENDATION

That Council notes that during the month of November 2021, the Chief Executive Officer has made the following payments under council's delegated authority as listed in appendix A to the minutes.

- 1. Municipal Fund payments totalling \$ 480,103.83 on vouchers EFT, CHQ, Direct payments
- 2. Trust Fund payments totalling \$ 51,111.60 on vouchers EFT, CHQ, Direct payments

#### 9.12 FINANCIAL ACTIVITY STATEMENT - NOVEMBER 2021

File Number: FIN

Author: Lenin Pervan, Deputy Chief Executive Officer

Authoriser: Raymond Griffiths, Chief Executive Officer

Attachments: Nil

### **BACKGROUND**

The Regulations detail the form and manner in which financial activity statements are to be presented to the Council on a monthly basis, and are to include the following:

- Annual budget estimates
- Budget estimates to the end of the month in which the statement relates
- Actual amounts of revenue and expenditure to the end of the month in which the statement relates
- Material variances between budget estimates and actual revenue/expenditure (including an explanation of any material variances)
- The net current assets at the end of the month to which the statement relates (including an explanation of the composition of the net current position)

Additionally, and pursuant to Regulation 34(5) of the Regulations, a local government is required to adopt a material variance reporting threshold in each financial year.

Council's July 2021 Ordinary Meeting of Council – 20th July 2021

MIN 001/21 MOTION - Moved Cr. Reid Seconded Cr. Steber

That Council:

PART G - MATERIAL VARIANCE REPORTING FOR 2021/2022

In accordance with regulation 34(5) of the Local Government (Financial Management) Regulations 1996, and AASB 1031 Materiality, the level to be used in statements of financial activity in 2021/2022 for reporting material variances shall be 10% or \$10,000, whichever is the greater.

### **STAFF COMMENT**

Pursuant to Section 6.4 of the Local Government Act 1995 (the Act) and Regulation 34(4) of the Local Government (Financial Management) Regulations 1996 (the Regulations), a local government is to prepare, on a monthly basis, a statement of financial activity that reports on the Shire's financial performance in relation to its adopted / amended budget.

This report has been compiled to fulfil the statutory reporting requirements of the Act and associated Regulations, whilst also providing the Council with an overview of the Shire's financial performance on a year to date basis for the period ending 31 July 2021.

#### **TEN YEAR FINANCIAL PLAN**

Financial Management of 2021/2022 Budget.

#### FINANCIAL IMPLICATIONS

Financial Management of 2021/2022 Budget.

#### STATUTORY IMPLICATIONS

Local Government (Financial Management) Regulations 1996

### 34. Financial activity statement report — s. 6.4

(1A) In this regulation —

**committed assets** means revenue unspent but set aside under the annual budget for a specific purpose.

- (1) A local government is to prepare each month a statement of financial activity reporting on the revenue and expenditure, as set out in the annual budget under regulation 22(1)(d), for that month in the following detail
  - (a) annual budget estimates, taking into account any expenditure incurred for an additional purpose under section 6.8(1)(b) or (c);
  - (b) budget estimates to the end of the month to which the statement relates;
  - (c) actual amounts of expenditure, revenue and income to the end of the month to which the statement relates;
  - (d) material variances between the comparable amounts referred to in paragraphs (b) and (c); and
  - (e) the net current assets at the end of the month to which the statement relates.
- (2) Each statement of financial activity is to be accompanied by documents containing
  - (a) an explanation of the composition of the net current assets of the month to which the statement relates, less committed assets and restricted assets;
  - (b) an explanation of each of the material variances referred to in subregulation (1)(d); and
  - (c) such other supporting information as is considered relevant by the local government.
- (3) The information in a statement of financial activity be shown
  - (a) according to nature and type classification; or
  - (b) by program; or
  - (c) by business unit.
- (4) A statement of financial activity, and the accompanying documents referred to in subregulation (2), are to be
  - (a) presented at an ordinary meeting of the council within 2 months after the end of the month to which the statement relates; and
  - (b) recorded in the minutes of the meeting at which it is presented.
- (5) Each financial year, a local government is to adopt a percentage or value, calculated in accordance with the AAS, to be used in statements of financial activity for reporting material variances.

#### STRATEGIC COMMUNITY PLAN

Core drivers identify what Council will be concentrating on as it works towards achieving Councils vision. The core drivers developed by Council are:

- 1. Relationships that bring us tangible benefits (to the Shire and our community)
- 2. Our lifestyle and strong sense of community
- 3. We are prepared for opportunities and we are innovative to ensure our relevancy and destiny

### **COMMUNITY CONSULTATION**

The following consultation took place;

- Chief Executive Officer
- Deputy Chief Executive Officer

### STAFF RECOMMENDATION

That Council adopt the Financial Report for the month of November 2021 comprising;

- (a) Statement of Financial Activity
- (b) Note 1 to Note 13

#### 9.13 BUILDING REPORTS NOVEMBER 2021

File Ref: BUILD06

Author: Codi Brindley-Mullen, Personal Assistant

Authoriser: Raymond Griffiths, Chief Executive Officer

Attachments: 1. Building Applications Received - November (under separate cover)

2. Building Permits Issued - November (under separate cover)

#### **BACKGROUND**

Council has provided delegated authority to the Chief Executive Officer, which has been delegated to the Building Surveyor to approve of proposed building works which are compliant with the *Building Act 2011*, Building Code of Australia and the requirements of the Shire of Kellerberrin Town Planning Scheme No.4.

#### **STAFF COMMENT**

- 1. There were three (3) applications received for a "Building Permit" during the November period. A copy of the "Australian Bureau of Statistics appends".
- 2. There was two (2) "Building Permit" issued in the November period. See attached form "Return of Building Permits Issued".

#### TEN YEAR FINANCIAL PLAN

There is no direct impact on the Long Term Financial Plan.

#### FINANCIAL IMPLICATIONS

There is income from Building fees and a percentage of the levies paid to other agencies.

ie: "Building Services Levy" and "Construction Industry Training Fund" (when construction cost exceeds \$20,000)

### STATUTORY IMPLICATIONS

- Building Act 2011
- Shire of Kellerberrin Town Planning Scheme 4

### STRATEGIC COMMUNITY PLAN

Core drivers identify what Council will be concentrating on as it works towards achieving Councils vision. The core drivers developed by Council are:

- 1. Relationships that bring us tangible benefits (to the Shire and our community)
- 2. Our lifestyle and strong sense of community
- 3. We are prepared for opportunities and we are innovative to ensure our relevancy and destiny

#### **COMMUNITY CONSULTATION**

The following consultation took place:

- Building Surveyor
- Owners
- Building Contractors

• Chief Executive Officer

# STAFF RECOMMENDATION

That Council

- 1. Acknowledge the "Return of Proposed Building Operations" for the November 2021 period.
- 2. Acknowledge the "Return of Building Permits Issued" for the November 2021 period.

10 DEVELOPMENT SERVICES REPORTS

Nil

11 WORKS & SERVICES REPORTS

Nil

12 ELECTED MEMBERS MOTIONS OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN

Nil

13 NEW BUSINESS OF AN URGENT NATURE INTRODUCED BY DECISION OF MEETING

#### 14 CONFIDENTIAL MATTERS

#### RECOMMENDATION

That Council considers the confidential report(s) listed below in a meeting closed to the public in accordance with Section 5.23(2) of the Local Government Act 1995:

### 14.1 Shire of Kellerberrin/Australia Day Awards Nomination

This matter is considered to be confidential under Section 5.23(2) - h of the Local Government Act, and the Council is satisfied that discussion of this matter in an open meeting would, on balance, be contrary to the public interest as it deals with such other matters as may be prescribed (consider regulations).

### 14.2 Write Off Legal Fees - 1468 Shackleton Road Kellerberrin

This matter is considered to be confidential under Section 5.23(2) - e(iii) of the Local Government Act, and the Council is satisfied that discussion of this matter in an open meeting would, on balance, be contrary to the public interest as it deals with a matter that if disclosed, would reveal information about the business, professional, commercial or financial affairs of a person, where the information is held by, or is about, a person other than the local government.

# 15 CLOSURE OF MEETING